## City of Plainwell Allegan County, Michigan FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

Year ended June 30, 2008

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the City of Plainwell's (the City) financial performance provides a narrative overview of the City's financial activities for the fiscal year ended June 30, 2008. Please read it in conjunction with the City's financial statements.

#### FINANCIAL HIGHLIGHTS

- The City's total net assets decreased by \$80,887 as a result of this year's activities. Net assets of the governmental activities decreased by \$72,195, and net assets of the business-type activities decreased by \$8,692.
- Of the \$9,764,848 total net assets reported, \$2,041,362 (21 percent) is unrestricted, or available to be used at the Council's discretion.
- The General Fund's unreserved fund balance at the end of the fiscal year was \$394,011, which represents 22 percent of the actual total General Fund expenditures for the current fiscal year.

#### Overview of the financial statements

The City's annual financial report is comprised of four parts: management's discussion and analysis, the basic financial statements, required supplementary information, and an optional section that presents combining statements for the nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the City, reporting the City's operations in more detail than the government-wide financial statements.
  - O Governmental fund statements tell how general government services, like public safety, were financed in the short-term as well as what remains for future spending.
  - o Proprietary fund statements offer short- and long-term financial information about the activities the government operates like a business, such as the sewer and water systems.
  - o Fiduciary fund statements provide information about the financial relationships in which the City acts solely as a trustee or agent for the benefit of others to whom the resources in question belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

A comparative analysis of the basic financial statements for 2008 and 2007 is also presented.

#### Government-wide financial statements

The government-wide financial statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the City's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net assets (the difference between the City's assets and liabilities) is one way to measure the City's financial health, or position.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City, you need to consider additional nonfinancial factors such
  as changes in the City's property tax base and the condition of the City's capital assets.

The government-wide financial statements are divided into three categories:

- Governmental activities Most of the City's basic services are included here, such as police and fire
  protection and general government. Property taxes and state grants finance most of these
  activities.
- Business-type activities The City charges fees to customers to help it cover the costs of certain services it provides. The City's sewer and water systems and airport operations are reported here.
- Component units The City includes other entities in its report the Plainwell Tax Increment
  Finance Authority, the Plainwell Brownfield Redevelopment Authority, and the Plainwell Downtown
  Development Authority. Although legally separate, these "component units" are important because
  the City is financially accountable for them.

#### **Fund financial statements**

The fund financial statements provide more detailed information about the City's most significant funds - not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by state law and by bond agreements.
- The City Council establishes other funds to control and manage money for particular purposes (like the Fire Reserve and Capital Improvement funds) or to show that it is properly using certain taxes and other revenues (like property taxes collected for solid waste and motor fuel taxes collected for the street funds).

#### The City has three kinds of funds:

1. Governmental funds. Most of the City's basic services are included in governmental funds, which focus on (1) how cash, and other financial assets that can be readily converted to cash, flow in and out and, (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statements that explain the relationship between them.

- 2. Proprietary funds. Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-and short-term financial information.
  - In fact, the City's enterprise funds (one type of proprietary fund) are the same as its business-type activities, but provide more detail and additional information, such as cash flows.
  - The City uses an internal service fund (the other type of proprietary fund) to report activities
    that provide services for the City's other programs and activities. The City's internal service
    fund is its Equipment Fund that manages the City's fleet of vehicles and equipment.
- 3. Fiduciary funds. These funds are used to account for the collection and disbursement of resources, primarily taxes, for the benefit of parties outside the government. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. The City's fiduciary activities are reported in a separate statement of fiduciary net assets. We exclude these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

**Net assets.** Total net assets at the end of the fiscal year were \$9,764,848 compared to \$9,845,735 at the end of the prior year. Of this total, \$7,391,503 is invested in capital assets and \$331,983 is restricted for various purposes. Consequently, unrestricted net assets were \$2,041,362, or 22 percent of the total.

#### Condensed financial information Net assets

|   | Govern<br>activ                   |                                   | Busines<br>activ                |                                  | Totals                            |                                   |  |
|---|-----------------------------------|-----------------------------------|---------------------------------|----------------------------------|-----------------------------------|-----------------------------------|--|
|   | 2008                              | 2007                              | 2008                            | 2007                             | 2008                              | 2007                              |  |
| Current and other assets<br>Capital assets  | \$ 2,135,977<br>1,782,728         | \$2,179,890<br>1,787,362          | \$ 557,639<br>6,578,775         | \$ 402,944<br>6,775,303          | \$ 2,693,616<br>8,361,503         | \$2,582,834<br>8,562,665          |  |
| Total assets  | 3,918,705                         | 3,967,252                         | 7,136,414                       | 7,178,247                        | 11,055,119                        | 11,145,499                        |  |
| Long-term debt outstanding<br>Other liabilities<br>Total liabilities                | 218,656<br>218,656                | 195,008<br>195,008                | 970,000<br>101,615<br>1,071,615 | 1,040,000<br>64,756<br>1,104,756 | 970,000<br>320,271<br>1,290,271   | 1,040,000<br>259,764<br>1,299,764 |  |
| Net assets: Invested in capital assets, net of related debt Restricted Unrestricted | 1,782,728<br>331,983<br>1,585,338 | 1,787,362<br>518,102<br>1,466,780 | 5,608,775<br>-<br>456,024       | 5,735,303<br>-<br>338,188        | 7,391,503<br>331,983<br>2,041,362 | 7,522,665<br>518,102<br>1,804,968 |  |
| Total net assets  | \$3,700,049                       | \$3,772,244                       | <u>\$6,064,799</u>              | \$6,073,491                      | \$9,764,848                       | \$9,845,735                       |  |

**Changes in net assets.** The City's total revenues were \$4,073,039. Approximately 36 percent of the City's revenues come from property taxes and another 35 percent come from utility charges. Only 10 percent of the City's total revenues come from state shared revenue.

The total cost of all the City's programs, covering a wide range of services, totaled \$4,153,926. Approximately 32 percent of the City's costs relate to the provision of utility services. Public safety costs account for 27 percent and public works costs account for 22 percent of the City's total costs.

#### Changes in net assets

|                                     | Governmental<br>activities |                      | Busines<br>activ | • •                | Totals       |              |  |
|-------------------------------------|----------------------------|----------------------|------------------|--------------------|--------------|--------------|--|
|                                     | 2008                       | 2007                 | 2008             | 2007               | 2008         | 2007         |  |
| Program revenues:                   |                            |                      |                  |                    |              |              |  |
| Charges for services                | \$ 153,498                 | \$ 177,915           | \$ 1,473,652     | \$ 1,385,512       | \$ 1,627,150 | \$ 1,563,427 |  |
| Operating grants and contributions  | 358,581                    | 349,088              | -                | -                  | 358,581      | 349,088      |  |
| Capital grants and contributions    | -                          | 40,950               | *                | -                  | -            | 40,950       |  |
| General revenues:                   |                            |                      |                  |                    |              |              |  |
| Property taxes                      | 1,476,948                  | 1,477,621            | -                | -                  | 1,476,948    | 1,477,621    |  |
| State shared revenue                | 411,990                    | 416,791              | -                | -                  | 411,990      | 416,791      |  |
| Unrestricted interest income        | 104,731                    | 119,112              | 28,661           | 34,372             | 133,392      | 153,484      |  |
| Other                               | 64,978                     | 94,107               | -                | 20,000             | 64,978       | 114,107      |  |
| Transfers                           | 91,965                     | 92,743               | (91,965)         | (92,743)           |              |              |  |
|                                     |                            |                      |                  | 1017444            | 4 070 000    | 4 445 400    |  |
| Total revenues                      | 2,662,691                  | 2,768,327            | 1,410,348        | 1,347,141          | 4,073,039    | 4,115,468    |  |
| Expenses:                           |                            |                      |                  |                    |              |              |  |
| Legislative                         | 9,150                      | 9,150                |                  | -                  | 9,150        | 9,150        |  |
| General government                  | 385,622                    | 410,639              | _                | -                  | 385,622      | 410,639      |  |
| Public safety                       | 1,124,568                  | 1,150,179            | _                | -                  | 1,124,568    | 1,150,179    |  |
| Public works                        | 925,293                    | 671,842              | _                | _                  | 925,293      | 671,842      |  |
| Community and economic              | 323,200                    | 071,012              |                  |                    | <b>. ,</b>   | ,            |  |
| development                         | 74,929                     | 75,670               | -                | _                  | 74,929       | 75,670       |  |
| Recreation and culture              | 215,324                    | 204,390              | _                |                    | 215,324      | 204,390      |  |
|                                     | 210,024                    | 204,000              | 933,645          | 881,397            | 933,645      | 881,397      |  |
| Sewer                               |                            | _                    | 408,733          | 414,056            | 408,733      | 414,056      |  |
| Water                               | _                          | _                    | 76,662           | 88,479             | 76,662       | 88,479       |  |
| Airport                             |                            |                      | 10,002           |                    |              |              |  |
| Total expenses                      | 2,734,886                  | 2,521,870            | 1,419,040        | 1,383,932          | 4,153,926    | 3,905,802    |  |
| Special item - capital contribution |                            |                      |                  |                    |              |              |  |
| to component unit                   |                            | (722,593)            |                  |                    |              | (722,593)    |  |
| Decrease in net assets              | <u>\$ (72,195</u> )        | <u>\$ (476,136</u> ) | \$ (8,692)       | <u>\$ (36,791)</u> | \$ (80,887)  | \$ (512,927) |  |

**Governmental activities.** Governmental activities decreased the City's net assets by \$72,195 compared to a \$476,136 decrease in the prior year. The substantial decrease in the prior year was the result of a capital contribution to the Brownfield Redevelopment Authority, in the amount of \$722,593.

In the current year, revenues decreased by \$105,636 because virtually every significant revenue category declined compared to the prior year. Also, nearly 41,000 in capital grants were recognized in the prior year while none occurred in the current year. At the same time, expenses increased by \$213,016. The increase in expenses is almost entirely due to costs incurred by the Brownfield Redevelopment Authority and the Downtown Development Authority that were financed by the City's Capital Improvement Fund.

The cost of all governmental activities this year was \$2,734,886. After subtracting the direct charges to those who directly benefited from the programs (\$153,498), and operating grants and contributions (\$358,581), the "public benefit" portion covered by taxes, state revenue sharing, and other general revenues was \$2,222,807.

**Business-type activities.** Business-type activities decreased the City's net assets by \$8,692 in the current fiscal year compared to a \$36,791 decrease in the prior year. The decreases can be explained by the fact that billing rates are not set to cover the full cost of operations, including depreciation, and transfers to the General Fund from the City's utility systems.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

**Governmental funds.** As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$1,798,941, a decrease of \$88,596 in comparison with the prior year. Of the total fund balances, \$11,991 is reserved for public safety expenditures. The remainder of the fund balances is unreserved and, therefore, available for spending at the Council's discretion. A portion of the City's governmental fund balances, in the amount of \$1,072,947, has been designated for future capital purchases.

The General Fund is the chief operating fund of the City. At the end of the fiscal year, unreserved fund balance was \$394,011, which represents 22 percent of the actual total General Fund expenditures for the current fiscal year. The fund balance increased by \$98,866 during the fiscal year primarily due to the collection of transfers from the City's proprietary funds in the amount of \$91,965.

The Major Street Fund experienced an increase in fund balance of \$18,337 during the fiscal year because revenues exceeded street maintenance and preservation costs in the current year.

The Fire Reserve Fund experienced an increase in fund balance of \$103,975 because property taxes and interest revenues exceeded the costs of capital acquisitions in the current year.

The Capital Improvement Fund experienced a decrease in fund balance of \$105,878 during the fiscal year because it contributed \$209,144 to finance the operations of two of the City's component units in the current year.

#### Proprietary funds.

The Sewer Fund experienced a decrease in net assets of \$18,417 while the Water Fund experienced an increase in net assets of \$18,337. The Sewer Fund's decrease comes as a result of a \$57,000 transfer to the General Fund. The net assets of the Water Fund increased due to a \$31,185 (8 percent) increase in water billings.

#### General Fund budgetary highlights

Revenues and transfers in were \$1,480 less than anticipated.

Total budgeted expenditures were increased by \$47,514 during the year to reflect anticipated cost increases in a variety of departments, none of which were individually significant. Total expenditures were \$95,250 less than the amounts appropriated. The Public Safety Department's costs were \$50,374 less than appropriated because personnel costs were less than anticipated and general government costs, in total, were \$30,807 less than expected.

These variances resulted in a \$93,770 positive budget variance and a \$98,866 increase in fund balance compared to a budgeted increase of \$5,096.

#### Capital assets and debt administration

#### Capital assets:

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2008, amounts to \$8,361,503 (net of accumulated depreciation). This investment includes a broad range of assets including land, buildings, police and fire equipment, and sewer and water facilities. The decrease in the City's net investment in capital assets for the current fiscal year was \$201,162.

|  | Governmental<br>activities |  | Business-type<br>activities |                               |    | Totals                                     |  |  |
|--|----------------------------|--|-----------------------------|-------------------------------|----|--|--|--|
| Land<br>Infrastructure<br>Buildings and improvements<br>Equipment and vehicles | \$                         | 335,970<br>761,631<br>340,832<br>344,295 | \$                          | 48,196<br>6,530,579<br>-<br>- | \$ | 384,166<br>7,292,210<br>340,832<br>344,295 |  |  |
| Totals   | \$                         | 1,782,728                                | \$                          | 6,578,775                     | \$ | 8,361,503                                  |  |  |

Major capital asset events during the current fiscal year included the following:

- Infrastructure improvements, consisting of street preservation projects, were completed with costs amounting to \$81,610.
- The internal service fund acquired a leaf loader for \$27,000.

#### **MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)**

More detailed information about the City's capital assets is presented in Note 5 of the notes to the basic financial statements.

Long-term debt:

At the end of the fiscal year, the City had bonds payable outstanding in the amount of \$970,000 which represents a decrease of \$70,000. These bonds are secured solely by specific revenue sources (i.e., revenue bonds) of the Water Fund.

Other long-term obligations of the governmental activities, totaling \$135,237, represent accrued compensated absences.

More detailed information about the City's long-term liabilities is presented in Note 8 of the notes to the basic financial statements.

#### **Economic condition and outlook**

Fiscal Year 2008-2009 will bring the continued effort of redeveloping one of the City's highest priorities – the former Plainwell Paper Mill. In November of 2008 the City Council authorized issuance of a Request for Qualifications (RFQ) in the hopes of finding a development partner. By the middle of next year, the City will have a better understanding where we stand with finding a redevelopment partner. Absent a partner, the City will continue to incur holding costs relative to the upkeep and maintenance of the site. With help from the City's General Fund, expenditures will be incurred through the City's Brownfield Redevelopment Board (BRA).

The next year will also bring into focus the City's plans relative to a new Public Safety building. At an estimated cost of \$2,000,000, planning for not only the location and construction will be important, but also ensuring adequate financing and cash flow. This expenditure will be funded from the City's Fire Reserve Fund.

With modest increases in tax revenue, decreases in state shared revenue, and planning for future capital improvements, our ability to increase fund balance will be limited. Additionally, the City Council has maintained its stance of not looking towards tax increases for additional revenue.

#### Contacting the City's financial management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the resources it receives. Questions regarding any information provided in this report or requests for additional financial information should be addressed to:

Erik Wilson, City Manager Phone: (269) 685-6821 Karen Koehn, City Treasurer/Finance Director 141 North Main Street Plainwell, Michigan 49080



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#### INDEPENDENT AUDITORS' REPORT

City Council
City of Plainwell, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Plainwell, Michigan, as of June 30, 2008, and for the year then ended, which collectively comprise the City of Plainwell, Michigan's basic financial statements, as listed in the contents. These financial statements are the responsibility of the City of Plainwell, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely-presented component units, each major fund, and the aggregate remaining fund information of the City of Plainwell, Michigan, as of June 30, 2008, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

City Council City of Plainwell, Michigan Page 2

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise the City of Plainwell, Michigan's basic financial statements. The supplementary information, as listed in the contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements of the City of Plainwell, Michigan. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Sigfied Crantall P.C.

October 29, 2008

#### **BASIC FINANCIAL STATEMENTS**

June 30, 2008

|  | Primary government      |                             |                      |  |
|--|-------------------------|-----------------------------|----------------------|--|
|  | Governmental activities | Business-type<br>activities | <u>Totals</u>        |  |
| ASSETS   |                         |                             |                      |  |
| Current assets:  | ф 4 746 OEE             | \$ 606,620                  | \$ 2,322,875         |  |
| Cash   | \$ 1,716,255<br>215,207 | ъ 600,620<br>155,534        | 370,741              |  |
| Receivables<br>Internal balances                           | 204,515                 | (204,515)                   |                      |  |
|  |                         |                             |                      |  |
| Total current assets                                       | 2,135,977               | 557,639                     | 2,693,616            |  |
| Noncurrent assets:   |                         |                             |                      |  |
| Assets held for resale - redevelopment property            | -                       | 40.400                      | 204.466              |  |
| Capital assets not being depreciated - land                | 335,970<br>1,446,758    | 48,196<br>6,530,579         | 384,166<br>7,977,337 |  |
| Capital assets, net of depreciation                        | 1,440,730               | 0,000,010                   | 1,017,007            |  |
| Total noncurrent assets                                    | 1,782,728               | 6,578,775                   | 8,361,503            |  |
| Total assets   | 3,918,705               | 7,136,414                   | 11,055,119           |  |
| LIABILITIES  |                         |                             |                      |  |
| Current liabilities:                                       | 00.440                  | 404 645                     | 40E 024              |  |
| Payables<br>Bonds payable                                  | 83,419                  | 101,615<br>70,000           | 185,034<br>70,000    |  |
| bolius payable   |                         |                             |                      |  |
| Total current liabilities                                  | 83,419                  | 171,615                     | 255,034              |  |
| Noncurrent liabilities:                                    |                         |                             |                      |  |
| Compensated absences                                       | 135,237                 | <u>.</u>                    | 135,237              |  |
| Bonds payable  |                         | 900,000                     | 900,000              |  |
| Total noncurrent liabilities                               | 135,237                 | 900,000                     | 1,035,237            |  |
| Total liabilities  | 218,656                 | 1,071,615                   | 1,290,271            |  |
|  |                         |                             |                      |  |
| NET ASSETS Invested in capital assets, net of related debt | 1,782,728               | 5,608,775                   | 7,391,503            |  |
| Restricted for:  | 11,991                  | <u>.</u>                    | 11,991               |  |
| Public safety Public works                                 | 319,992                 | -                           | 319,992              |  |
| Unrestricted   | 1,585,338               | 456,024                     | 2,041,362            |  |
| Total net assets   | \$ 3,700,049            | \$ 6,064,799                | \$ 9,764,848         |  |

| Tax Increment<br>Finance<br>Authority |                   | inance Redevelopment Develo |               |  |
|---------------------------------------|-------------------|-----------------------------|---------------|--|
|                                       |                   |                             |               |  |
| \$                                    | 159,099<br>-<br>- | \$ 45,186<br>6,175          | \$ 1,000      |  |
|                                       | 159,099           | 51,361                      | 1,000         |  |
|                                       | -                 | 665,279<br>-<br>-           | <u>-</u><br>- |  |
|                                       | -                 | 665,279                     | -             |  |
|                                       | 159,099           | 716,640                     | 1,000         |  |
|                                       | 1,750             | 14,478                      | 821           |  |
|                                       | 1,750             | 14,478                      | 82′           |  |
|                                       | <u>-</u>          | <del>-</del>                | -             |  |
|                                       |                   |                             |               |  |
|                                       | 1,750             | 14,478                      | 821           |  |
|                                       | -                 | 665,279                     | -             |  |
|                                       | -                 | -                           | -             |  |
|                                       | 157,349           | 36,883                      | 179           |  |
| \$                                    | 157,349           | \$ 702,162                  | \$ 179        |  |

|                                    |     |           | Program revenues |                      |       |                                    |      |                            |
|------------------------------------|-----|-----------|------------------|----------------------|-------|------------------------------------|------|----------------------------|
| Functions/Programs                 | _Ex | cpenses_  |                  | arges for<br>ervices | gr    | perating<br>ants and<br>tributions | gran | pital<br>ts and<br>butions |
| Primary government                 |     |           |                  |                      |       |                                    |      |                            |
| Governmental activities:           |     |           |                  |                      |       |                                    |      |                            |
| Legislative                        | \$  | 9,150     | \$               | -                    | \$    | -                                  | \$   | -                          |
| General government                 |     | 385,622   |                  | 55,220               |       | •                                  |      | -                          |
| Public safety                      |     | 1,124,568 |                  | 98,278               |       | -                                  |      | -                          |
| Public works                       |     | 925,293   |                  | -                    |       | 358,581                            |      | -                          |
| Community and economic development |     | 74,929    |                  | -                    |       | -                                  |      | -                          |
| Recreation and culture             |     | 215,324   |                  | -                    |       |                                    |      |                            |
| Total governmental activities      |     | 2,734,886 |                  | 153,498              |       | 358,581                            |      |                            |
| Business-type activities:          |     |           |                  |                      |       |                                    |      |                            |
| Sewer                              |     | 933,645   |                  | 970,023              |       | -                                  |      | -                          |
| Water                              |     | 408,733   |                  | 435,759              |       | -                                  |      | -                          |
| Airport                            | •   | 76,662    |                  | 67,870               |       | <del></del>                        |      | -                          |
| Total business-type activities     |     | 1,419,040 |                  | 1,473,652            | ***** |                                    |      |                            |
| Total primary government           | \$  | 4,153,926 | \$               | 1,627,150            | \$    | 358,581                            | \$   | -                          |
| Component units                    |     |           |                  |                      |       |                                    |      |                            |
| Tax Increment Finance Authority    | \$  | 27,926    | \$               | -                    | \$    | -                                  | \$   | _                          |
| Brownfield Redevelopment Authority | •   | 179,260   | •                | -                    |       | 193,944                            |      | -                          |
| Downtown Development Authority     |     | 15,021    |                  |                      |       | 15,200                             |      | -                          |
| Total component units              | \$  | 222,207   | \$               |                      | \$    | 209,144                            | \$   | +                          |

#### General revenues:

Property taxes State shared revenue Unrestricted interest income Cable television franchise fees Miscellaneous

Transfers

Total

Change in net assets

Net assets - beginning

Net assets - ending

| F   | rimary governmen                  | t   | Component units                       |  |                                      |  |  |  |
|---|-----------------------------------|---|---------------------------------------|--|--------------------------------------|--|--|--|
| Governmental activities   | Business-type<br>activities       | Totals  | Tax Increment<br>Finance<br>Authority | Brownfield<br>Redevelopment<br>Authority | Downtown<br>Development<br>Authority |  |  |  |
| \$ (9,150)<br>(330,402)<br>(1,026,290)<br>(566,712)<br>(74,929)<br>(215,324)<br>(2,222,807) |                                   | \$ (9,150)<br>(330,402)<br>(1,026,290)<br>(566,712)<br>(74,929)<br>(215,324)<br>(2,222,807) |                                       |  |                                      |  |  |  |
|   | \$ 36,378<br>27,026<br>(8,792)    | 36,378<br>27,026<br>(8,792)   |                                       |  |                                      |  |  |  |
|   | 54,612                            | 54,612  |                                       |  |                                      |  |  |  |
| (2,222,807)   | 54,612                            | (2,168,195)   |                                       |  |                                      |  |  |  |
|   |                                   |   | \$ (27,926)                           | \$ -<br>14,684<br>                       | \$ -<br>-<br>179                     |  |  |  |
|   |                                   |   | (27,926)                              | 14,684                                   | 179                                  |  |  |  |
| 1,476,948<br>411,990<br>104,731<br>37,618<br>27,360<br>91,965                               | 28,661<br>-<br>-<br>-<br>(91,965) | 1,476,948<br>411,990<br>133,392<br>37,618<br>27,360   | -<br>8,233<br>-<br>-<br>-             | -<br>-<br>-<br>-<br>19,638               | -<br>-<br>-<br>-                     |  |  |  |
| 2,150,612   | (63,304)                          | 2,087,308   | 8,233                                 | 19,638                                   |                                      |  |  |  |
| (72,195)  | (8,692)                           | (80,887)  | (19,693)                              | 34,322                                   | 179                                  |  |  |  |
| 3,772,244   | 6,073,491                         | 9,845,735   | 177,042                               | 667,840                                  |                                      |  |  |  |
| \$ 3,700,049  | \$ 6,064,799                      | \$ 9,764,848  | \$ 157,349                            | \$ 702,162                               | \$ 179                               |  |  |  |

June 30, 2008

|   | Major funds |                    |                 |                          |                 |         |                        |                         |
|---|-------------|--------------------|-----------------|--------------------------|-----------------|---------|------------------------|-------------------------|
|   |             | General            | Major<br>Street |                          | Fire<br>Reserve |         | Capital<br>Improvement |                         |
| ASSETS Cash Receivables Interfund receivable  | \$          | 297,260<br>173,419 | \$              | 90,715<br>30,650         | \$              | 693,054 | \$                     | 175,378<br>-<br>204,515 |
| Total assets  | <u>\$</u>   | 470,679            | \$              | 121,365                  | <u>\$</u>       | 693,054 | \$                     | 379,893                 |
| LIABILITIES AND FUND BALANCES<br>Liabilities - payables   | <u>\$</u>   | 64,677             | \$              | 2,939                    | \$_             |         | \$                     |                         |
| Fund balances: Reserved for: Public safety Long-term interfund receivable   |             | 11,991<br>-        |                 | <u>-</u><br>-            |                 | -       |                        | -<br>204,515            |
| Unreserved: Designated for capital acquisitions Undesignated Unreserved, reported in nonmajor - special revenue funds |             | -<br>394,011<br>-  |                 | -<br>118,426<br><u>-</u> |                 | 693,054 |                        | 175,378<br>-<br>-       |
| Total fund balances   |             | 406,002            |                 | 118,426                  |                 | 693,054 |                        | 379,893                 |
| Total liabilities and fund balances   | \$          | 470,679            | <u>\$</u>       | 121,365                  | <u>\$</u>       | 693,054 | \$                     | 379,893                 |

Total fund balances - total governmental funds

Amounts reported for *governmental activities* in the statement of net assets (page 5) are different because:

Capital assets used in *governmental activities* are not financial resources and, therefore, are not reported in the funds.

Some liabilities are not due and payable in the current period, and therefore, are not reported in the funds.

The assets and liabilities of the internal service fund are included in the *governmental* activities in the statement of net assets.

Net assets of governmental activities

| onmajor<br>funds        | go        | Total<br>vernmental<br>funds    |
|-------------------------|-----------|---------------------------------|
| \$<br>194,627<br>11,138 | \$        | 1,451,034<br>215,207<br>204,515 |
| \$<br>205,765           | <u>\$</u> | 1,870,756                       |
| \$<br>4,199             | \$        | 71,815                          |
| -                       |           | 11,991<br>204,515               |
|                         |           | 868,432<br>512,437              |
| <br>201,566             |           | 201,566                         |
| <br>201,566             |           | 1,798,941                       |
| \$<br>205,765           | <u>\$</u> | 1,870,756                       |
|                         | \$        | 1,798,941                       |
|                         |           | 1,628,738                       |
|                         |           | (135,237)                       |
|                         |           | 407,607                         |
|                         | \$        | 3,700,049                       |

## City of Plainwell STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - governmental funds

Year ended June 30, 2008

|   | Major funds  |                 |                 |                        |  |
|---|--------------|-----------------|-----------------|------------------------|--|
|   | General      | Major<br>Street | Fire<br>Reserve | Capital<br>Improvement |  |
| REVENUES  |              |                 |                 |                        |  |
| Property taxes  | \$ 1,199,538 | \$ -            | \$ 90,257       | \$ 90,257              |  |
| Licenses and permits                                      | 53,890       | -               | -               | -                      |  |
| State grants  | 411,990      | 191,183         | -               | -                      |  |
| Intergovernmental   | 55,398       | 16,855          | -               | -                      |  |
| Fines and forfeitures                                     | 26,608       | -               | -               | ~                      |  |
| Interest and rentals                                      | 33,215       | 5,042           | 28,868          | 13,159                 |  |
| Other   | 22,790       | 2,222           |                 |                        |  |
| Total revenues  | 1,803,429    | 215,302         | 119,125         | 103,416                |  |
| EXPENDITURES  |              |                 |                 |                        |  |
| Legislative   | 9,150        | -               | -               | -                      |  |
| General government  | 371,931      | -               | 150             | 150                    |  |
| Public safety   | 1,074,275    | -               | -               | -                      |  |
| Public works  | 101,447      | 299,813         | -               | 209,144                |  |
| Community and economic development                        | 75,411       | •               | -               | -                      |  |
| Recreation and culture                                    | 151,964      | -               | -               | -                      |  |
| Capital outlay  | 33,942       |                 |                 |                        |  |
| Total expenditures  | 1,818,120    | 299,813         | 150             | 209,294                |  |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES      | (14,691)     | (84,511)        | 118,975         | (105,878)              |  |
| OTHER FINANCING SOURCES (USES) Transfers in Transfers out | 113,557<br>  | <u>-</u>        | (15,000)        | -<br>-                 |  |
| Total other financing sources (uses)                      | 113,557      |                 | (15,000)        |                        |  |
| NET CHANGE IN FUND BALANCES                               | 98,866       | (84,511)        | 103,975         | (105,878)              |  |
| FUND BALANCES - BEGINNING                                 | 307,136      | 202,937         | 589,079         | 485,771                |  |
| FUND BALANCES - ENDING                                    | \$ 406,002   | \$ 118,426      | \$ 693,054      | \$ 379,893             |  |

|         | Nonmajor<br>funds      | Total<br>governmental<br>funds    |
|---------|------------------------|-----------------------------------|
| \$      | 152,116<br>-<br>77,690 | \$ 1,532,168<br>53,890<br>680,863 |
|         | 72,853<br>-            | 145,106<br>26,608                 |
| _       | 13,760<br>2,348        | 94,044<br>27,360                  |
| <u></u> | 318,767                | 2,560,039                         |
|         | -                      | 9,150<br>372,231                  |
|         | -<br>364,017<br>-      | 1,074,275<br>974,421<br>75,411    |
| _       | 27,926                 | 151,964<br>61,868                 |
| _       | 391,943                | 2,719,320                         |
| _       | (73,176)               | (159,281)                         |
| _       | (27,872)               | 113,557<br>(42,872)               |
| _       | (27,872)               | 70,685                            |
|         | (101,048)              | (88,596)                          |
| _       | 302,614                | 1,887,537                         |
| \$      | 201,566                | \$ 1,798,941                      |

## City of Plainwell STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - governmental funds (Continued)

Year ended June 30, 2008

| Net change in fund balances - total governmental funds   | \$<br>(88,596) |
|--|----------------|
| Amounts reported for <i>governmental activities</i> in the statement of activities (page 6) are different because:                                   |                |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their |                |
| estimated useful lives and reported as depreciation expense.   | 114,699        |
| Add: Capital asset acquisitions  Deduct: Provision for depreciation  | (104,411)      |
| Changes in other liabilities:  |                |
| Net increase in compensated absences   | (11,408)       |
| The net income of the internal service fund are reported with with governmental activities.  | <br>17,521     |
| Change in net assets of governmental activities  | \$<br>(72,195) |

June 30, 2008

|  | Business-type activities |              |                  |                     |  |  |
|--|--------------------------|--------------|------------------|---------------------|--|--|
|  |                          |              |                  |                     |  |  |
|  | Major i                  | funds        | Nonmajor         |                     |  |  |
|  | Sewer                    | Water        | fund             | Totals              |  |  |
| ASSETS                                     |                          |              |                  |                     |  |  |
| Current assets:                            |                          |              |                  |                     |  |  |
| Cash                                       | \$ 30,256                | \$ 559,106   | \$ 17,258        | \$ 606,620          |  |  |
| Receivables                                | 113,131                  | 40,943       | 1,460            | 155,534             |  |  |
| Total current assets                       | 143,387                  | 600,049      | 18,718           | 762,154             |  |  |
| Noncurrent assets:                         |                          |              |                  |                     |  |  |
| Capital assets not being                   |                          |              | 00.450           | 10.100              |  |  |
| depreciated - land                         | 400                      | 17,346       | 30,450<br>47,643 | 48,196<br>6,530,579 |  |  |
| Capital assets, net of depreciation        | 3,839,664                | 2,643,272    | 47,043           | <u> </u>            |  |  |
| Total noncurrent assets                    | 3,840,064                | 2,660,618    | 78,093           | 6,578,775           |  |  |
| Total assets                               | 3,983,451                | 3,260,667    | 96,811           | 7,340,929           |  |  |
| LIABILITIES Current liabilities: Payables  | 64,855                   | 35,796       | 964              | 101,615             |  |  |
| Interfund loan                             | 102,258                  | 70.000       | •                | 102,258<br>70,000   |  |  |
| Bonds payable                              |                          | 70,000       |                  | 70,000              |  |  |
| Total current liabilities                  | 167,113                  | 105,796      | 964              | 273,873             |  |  |
| Noncurrent liabilities:                    |                          |              |                  |                     |  |  |
| Interfund loan                             | 102,257                  |              | -                | 102,257             |  |  |
| Bonds payable                              |                          | 900,000      |                  | 900,000             |  |  |
| Total noncurrent liabilities               | 102,257                  | 900,000      |                  | 1,002,257           |  |  |
| Total liabilities                          | 269,370                  | 1,005,796    | 964              | 1,276,130           |  |  |
| NET ASSETS                                 |                          |              |                  |                     |  |  |
| Invested in capital assets,                | 3,840,064                | 1,690,618    | 78,093           | 5,608,775           |  |  |
| net of related debt Unrestricted (deficit) | (125,983)                | 564,253      | 17,754           | 456,024             |  |  |
| Total net assets                           | \$ 3,714,081             | \$ 2,254,871 | \$ 95,847        | \$ 6,064,799        |  |  |

| ernmental<br>ctivities |
|------------------------|
| nternal<br>service     |
| \$<br>265,221          |
| <br>265,221            |
| -<br>153,990           |
| <br>153,990            |
| <br>419,211            |
| 11,604<br>-<br>-       |
| <br>11,604             |
| <u>.</u>               |
| <br>Na .               |
| <br>11,604             |
| 153,990                |
| <br>253,617            |
| \$<br>407,607          |

#### City of Plainwell STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS proprietary funds Year ended June 30, 2008

|                         |  | Business-type activities |  |     |                   |          |                  | · · · · · · · · · · · · · · · · · · · |                     |
|-------------------------|--|--------------------------|--|-----|-------------------|----------|------------------|---------------------------------------|---------------------|
|                         |  | Enterprise funds         |  |     |                   |          |                  |                                       |                     |
|                         |  | -                        | Major                                  | fun | ds                | Nonmajor |                  |                                       |                     |
|                         |  |                          | Sewer                                  |     | Water             |          | fund             | _                                     | Totals              |
| OPERATING I             | REVENUES                               |                          |  |     |                   |          |                  |                                       |                     |
| Charges for se<br>Other | ervices                                | \$<br>                   | 963,056<br>6,967                       | \$  | 420,244<br>15,515 | \$<br>—— | 61,950<br>5,920  | \$<br>—                               | 1,445,250<br>28,402 |
|                         | Total operating revenues               |                          | 970,023                                |     | 435,759           |          | 67,870           |                                       | 1,473,652           |
| OPERATING I             | EXPENSES                               |                          |  |     |                   |          |                  |                                       |                     |
| Administration          | -7: -1:0-0                             |                          | 233,612                                |     | 93,253            |          | 69,324           |                                       | 396,189             |
| Treatment               |  |                          | 422,232                                |     | 95,850            |          | -                |                                       | 518,082             |
| Collection              |  |                          | 73,187                                 |     | 81,728            |          | _                |                                       | 154,915             |
| Costs of interfu        | ind services                           |                          |  |     |                   |          | -                |                                       | _                   |
| Depreciation            | 3110 001 11000                         |                          | 201,561                                |     | 113,277           |          | 7,338            |                                       | 322,176             |
|                         | Total operating expenses               |                          | 930,592                                |     | 384,108           |          | 76,662           | ****                                  | 1,391,362           |
| OPERATING I             | NCOME (LOSS)                           |                          | 39,431                                 |     | 51,651            |          | (8,792)          |                                       | 82,290              |
| NONOPERAT               | ING REVENUES (EXPENSES                 | ,                        |  |     |                   |          |                  |                                       |                     |
| Interest revenu         | •                                      | ,                        | 2,205                                  |     | 24,911            |          | 1,545            |                                       | 28,661              |
| Interest expens         |  |                          | (3,053)                                |     | (24,625)          |          |                  |                                       | (27,678)            |
|                         | T ( 1                                  |                          |  |     |                   |          |                  |                                       |                     |
|                         | Total nonoperating revenues (expenses) |                          | (848)                                  |     | 286               |          | 1,545            |                                       | 983                 |
| INCOME (LOS             | SS) BEFORE TRANSFERS                   |                          | 38,583                                 |     | 51,937            |          | (7,247)          |                                       | 83,273              |
| TRANSFERS               | IN (OUT)                               |                          |  |     |                   |          |                  |                                       |                     |
|                         | olid Waste Fund                        |                          | ~                                      |     | _                 |          | _                |                                       | _                   |
| Transfer out - 0        |  |                          | (57,000)                               |     | (33,600)          |          | (1,365)          |                                       | (91,965)            |
|                         |  |                          | ······································ |     |                   |          |                  |                                       | ·                   |
|                         | Total transfers in (out)               |                          | (57,000)                               |     | (33,600)          |          | (1,36 <u>5</u> ) |                                       | (91,965)            |
| CHANGE IN N             | IET ASSETS                             |                          | (18,417)                               |     | 18,337            |          | (8,612)          |                                       | (8,692)             |
| NET ASSETS              | - BEGINNING                            | 3                        | ,732,498                               | _   | 2,236,534         |          | 104,459          | _                                     | 6,073,491           |
| NET ASSETS              | - ENDING                               | \$ 3                     | 3,714,081                              | \$  | 2,254,871         | \$       | 95,847           | \$                                    | 6,064,799           |

| rernmental<br>ctivities |
|-------------------------|
| nternal<br>service      |
| \$<br>240,860<br>2,867  |
| <br>243,727             |
| <del>-</del>            |
| <br>215,944<br>42,229   |
| <br>258,173             |
| <br>(14,446)            |
| <br>10,687              |
| <br>10,687              |
| <br>(3,759)             |
| <br>27,000<br>(5,720)   |
| <br>21,280              |
| 17,521                  |
| <br>390,086             |
| \$<br>407,607           |

Year ended June 30, 2008

|   | Business-type activities |                      |              |                        |      |                     |             |                        |  |
|---|--------------------------|----------------------|--------------|------------------------|------|---------------------|-------------|------------------------|--|
|   | Enterprise               |                      |              |                        |      | e funds             |             |                        |  |
|   | Major                    |                      |              | funds                  |      | onmajor             |             |                        |  |
|   | Sewer                    |                      | <u>Water</u> |                        | fund |                     |             | Totals                 |  |
| CASH FLOWS FROM OPERATING   |                          |                      |              |                        |      |                     |             |                        |  |
| ACTIVITIES  |                          |                      |              |                        |      |                     |             |                        |  |
| Receipts from customers   | \$                       | 931,449              | \$           | 434,521                | \$   | 67,879              | \$          | 1,433,849              |  |
| Receipts from interfund services provided                         |                          | (400.070)            |              | -<br>(40E 060)         |      | -<br>(00.400)       |             | -<br>(047 E04)         |  |
| Payments to suppliers   |                          | (460,278)            |              | (125,063)<br>(123,126) |      | (62,183)<br>(5,166) |             | (647,524)<br>(363,328) |  |
| Payments to employees Internal activity - payments to other funds |                          | (235,036)<br>(7,083) |              | (123,126)              |      | (1,804)             |             | (20,975)               |  |
| internal activity - payments to other funds                       | *******                  | (7,000)              | -            | (12,000)               |      | (1,004)             |             | (20,010)               |  |
| Net cash provided by (used in)                                    |                          |                      |              |                        |      |                     |             |                        |  |
| operating activities  |                          | 229,052              |              | 174,244                |      | (1,274)             |             | 402,022                |  |
| ,   | *******                  |                      |              |                        | •    |                     |             |                        |  |
| CASH FLOWS FROM NONCAPITAL  |                          |                      |              |                        |      |                     |             |                        |  |
| FINANCING ACTIVITIES  |                          |                      |              |                        |      |                     |             |                        |  |
| Transfers out - General Fund                                      |                          | (57,000)             |              | (33,600)               |      | (1,365)             | ********    | (91,965)               |  |
| CASH FLOWS FROM CAPITAL AND                                       |                          |                      |              |                        |      |                     |             |                        |  |
| RELATED FINANCING ACTIVITIES                                      |                          |                      |              |                        |      |                     |             |                        |  |
| Transfer in   |                          | -                    |              |                        |      | -                   |             | -                      |  |
| Acquisition of capital assets                                     |                          | (40,207)             |              | (62,183)               |      | (23,258)            |             | (125,648)              |  |
| Payment on interfund loan   |                          | (100,741)            |              | -                      |      | -                   |             | (100,741)              |  |
| Principal paid on capital debt                                    |                          | -                    |              | (70,000)               |      | -                   |             | (70,000)               |  |
| Interest paid on capital debt                                     | _                        | (3,053)              |              | (25,125)               |      |                     |             | (28,178)               |  |
| Net cash used in capital and related                              |                          |                      |              |                        |      |                     |             |                        |  |
| financing activities  |                          | (144,001)            |              | (157,308)              |      | (23,258)            |             | (324,567)              |  |
| CASH FLOWS FROM INVESTING   |                          |                      |              |                        |      |                     |             |                        |  |
| ACTIVITIES  |                          | 0.005                |              | 04.044                 |      | 4 5 4 5             |             | 00.004                 |  |
| Interest received   |                          | 2,205                |              | 24,911                 |      | 1,545               | *********** | 28,661                 |  |
| NET INCREASE (DECREASE) IN CASH                                   |                          | 30,256               |              | 8,247                  |      | (24,352)            |             | 14,151                 |  |
| CASH - BEGINNING  | _                        |                      |              | 550,859                |      | 41,610              |             | 592,469                |  |
| CASH - ENDING   | \$                       | 30,256               | \$           | 559,106                | \$   | 17,258              | \$          | 606,620                |  |

| ernmental<br>ctivities                 |
|--|
| nternal<br>ervice                      |
| \$<br>243,727<br>(155,518)<br>(59,517) |
| <br>28,692                             |
| <br>(5,720)                            |
| <br>27,000<br>(27,307)<br>-<br>-<br>-  |
| <br>(307)                              |
| <br>10,687                             |
| <br>33,352<br>231,869                  |
| \$<br>265,221                          |

Year ended June 30, 2008

|  | Business-type activities |          |           |         |          |         |    |          |
|--|--------------------------|----------|-----------|---------|----------|---------|----|----------|
|  | Enterprise funds         |          |           |         |          |         |    |          |
|  | •                        | Major    | funds     |         | Nonmajor |         |    | _        |
|  |                          | Sewer    |           | Water   |          | fund    |    | Totals   |
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:                                |                          |          |           |         | -        |         |    |          |
| Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: | \$                       | 39,431   | \$        | 51,651  | \$       | (8,792) | \$ | 82,290   |
| Depreciation expense Changes in assets and liabilities:  |                          | 201,561  |           | 113,277 |          | 7,338   |    | 322,176  |
| Receivables  |                          | (38,574) |           | (1,238) |          | 9       |    | (39,803) |
| Payables   |                          | 26,634   |           | 10,554  |          | 171     |    | 37,359   |
| Net cash provided by (used in) operating activities  | <u>\$</u>                | 229,052  | <u>\$</u> | 174,244 | \$       | (1,274) | \$ | 402,022  |

# Governmental activities Internal service \$ (14,446)

909

28,692

### City of Plainwell STATEMENT OF FIDUCIARY NET ASSETS - agency fund

June 30, 2008

| ASSETS Cash Due from other governmental units               | \$ 80,843<br>230,931 |
|---|----------------------|
| Total assets  | \$ 311,774           |
| LIABILITIES  Due to other governmental units  Due to others | \$ 272,456<br>39,318 |
| Total liabilities   | \$ 311,774           |

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The accounting policies of the City of Plainwell, Michigan (the City), conform to U.S. generally accepted accounting principles (hereinafter referred to as generally accepted accounting principles) as applicable to governments. The following is a summary of the more significant policies.

#### a) Reporting entity:

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The component units are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the City.

Discretely presented component units:

Tax Increment Financing Authority, Brownfield Redevelopment Authority, and Downtown Development Authority:

These units are presented in separate columns in the financial statements to emphasize that they are legally separate from the City. Separate financial statements of the component units have not been issued, as management believes these financial statements, including disclosures, contain complete information so as to constitute a fair presentation of the component units. Each component unit's governing body is appointed by the City Council and their budget must be approved by the City Council.

#### b) Government-wide and fund financial statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the economic resources, measurement focus, and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

c) Measurement focus, basis of accounting, and financial statement presentation: eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources, measurement focus, and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City generally considers property tax revenues to be available if they are expected to be collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

State grants, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the government.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund. Revenues are primarily derived from property taxes and state shared revenue.

The Major Street Fund accounts for state gas and weight tax revenues that are restricted for expenditures related to maintaining and improving the City's major streets.

The Fire Reserve Fund accounts for property taxes allocated from the general operating millage that are to be used to finance the costs of acquiring and maintaining fire trucks.

The Capital Improvement Fund accounts for property taxes allocated from the general operating millage that the City Council has designated for future capital improvements.

The City reports the following major enterprise funds:

The Sewer Fund accounts for the activities of the City's sewage collection systems and treatment plant.

The Water Fund accounts for the activities of the City's water distribution system.

The City reports two fiduciary funds, the Tax Collection Fund and the Payroll Fund, which account for assets held by the City as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Additionally, the City reports an internal service fund that accounts for vehicle and equipment management services provided to other departments of the City on a cost-reimbursement basis.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

c) Measurement focus, basis of accounting, and financial statement presentation (continued): Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector standards.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds relate to charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

- d) Assets, liabilities, and net assets or equity:
  - i) Bank deposits Cash is considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Pooled interest income is allocated proportionately to all funds and component units.
  - *ii)* Receivables In general, outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances." No allowance for uncollectible accounts has been recorded as the City considers all receivables to be fully collectible.
  - iii) Prepaid items Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in the government-wide financial statements.
  - iv) Capital assets Capital assets, which include property, equipment, and infrastructure assets (e.g., streets and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The City has elected to use the prospective method of accounting for infrastructure assets whereby it will capitalize its infrastructure assets beginning July 1, 2003, as permitted by GASB No. 34.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

d) Assets, liabilities, and net assets or equity (continued):

iv) Capital assets (continued) - Capital assets are depreciated using the straight-line method over the following useful lives:

Buildings and improvements 10 - 50 years
Equipment 3 - 25 years
Vehicles 4 - 20 years
Sewer and water systems 50 years
Streets 10 - 25 years

- v) Compensated absences (vacation and sick leave) It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. A liability for unpaid accumulated vacation and sick leave has been recorded for the portion due to employees upon separation from service with the City. Vested compensated absences are accrued when earned in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year-end.
- vi) Fund equity In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.
- vii) Property tax revenue recognition:

Property taxes are levied as of July 1 on property values assessed as of December 31 of the prior year. The billings are due on or before August 15, after which time the bill becomes delinquent and penalties and interest may be assessed by the City. Property tax revenue is recognized in the year for which taxes have been levied and become available. The City levy date is July 1, and, accordingly, the total levy is recognized as revenue in the current year.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

Budgetary information - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. The budget document presents information by fund, function, department, and line-item. The legal level of budgetary control adopted by the governing body is the functional level. All annual appropriations lapse at the end of the fiscal year. The City experienced no significant budget variances during the fiscal year.

Fund deficit - As of June 30, 2008, the City's Sewer Fund, an enterprise fund, has an accumulated unrestricted net asset deficit, in the amount of \$125,983, that arose from financing a capital project through an interfund loan from the Capital Improvement Fund. The Sewer Fund is expected to repay the loan over the next two years.

#### NOTE 3 - CASH:

Cash, as presented in the accompanying financial statements, consists of the following:

|                          | Govern-<br>mental<br>activities | Business-<br>type<br>activities | Fiduciary | Total<br>primary<br>government | Total<br>component<br>units | Total                |
|--------------------------|---------------------------------|---------------------------------|-----------|--------------------------------|-----------------------------|----------------------|
| Deposits<br>Cash on hand | \$1,715,255<br>1,000            | \$ 606,620                      | \$ 80,843 | \$ 2,402,718<br>1,000          | \$ 205,285                  | \$2,608,003<br>1,000 |
| Totals                   | <u>\$1,716,255</u>              | \$ 606,620                      | \$ 80,843 | \$ 2,403,718                   | \$ 205,285                  | \$2,609,003          |

Deposits with financial institutions - State statutes and the City's investment policy authorize the City to make deposits in the accounts of federally-insured banks, credit unions, and savings and loan associations that have an office in Michigan. The City's deposits are in accordance with statutory authority.

Custodial credit risk is the risk that, in the event of the failure of a financial institution, the City will not be able to recover its deposits. Deposits are exposed to custodial credit risk if they are not covered by depository insurance and are uncollateralized. The City maintains individual and pooled cash accounts for all of its funds and its component units. Due to use of pooled deposits, it is not practicable to allocate insured and uninsured portions of certain bank balances between the primary government and its component units. As of June 30, 2008, \$2,283,403 of the City's bank balances (including those of the component units) of \$2,621,414 was exposed to custodial credit risk because it was uninsured. The City believes that it is impractical to insure all bank deposits due to the amounts of the deposits and the limits of FDIC insurance. As a result, the City evaluates each financial institution with which it deposits funds and assesses the risk level of each institution. Only the institutions with an acceptable estimated risk level are used as depositories.

# NOTE 4 - RECEIVABLES:

At June 30, 2008, the receivables of the City's funds are as follows:

| Funds  | Accounts |                            | gov | Inter-<br>ernmental         | <u>Totals</u> |                             |
|--|----------|----------------------------|-----|-----------------------------|---------------|-----------------------------|
| Governmental funds:<br>General<br>Major Street<br>Nonmajor funds | \$       | 40,873<br>-<br>46          | \$  | 132,546<br>30,650<br>11,092 | \$            | 173,419<br>30,650<br>11,138 |
| Totals   | \$       | 40,919                     | \$  | 174,288                     | <u>\$</u>     | 215,207                     |
| Proprietary funds:<br>Sewer<br>Water<br>Nonmajor fund            | \$       | 113,131<br>40,943<br>1,460 | \$  | -                           | \$            | 113,131<br>40,943<br>1,460  |
| Totals   | \$       | 155,534                    | \$  | _                           | \$            | 155,534                     |

All receivables are due within one year and are considered fully collectible.

# NOTE 5 - ASSETS HELD FOR RESALE - REDEVELOPMENT PROPERTY:

The Brownfield Redevelopment Authority, a component unit of the City, has acquired property for the purpose of economic development. The Authority intends to resell the property to private-sector purchasers. The proceeds of the potential sale of the property will be transferred to the City's General Fund which principally financed the acquisition.

# NOTE 6 - CAPITAL ASSETS:

Capital asset activity for the year ended June 30, 2008 was as follows:

|   | Beginning<br>balance |            |           | Ending<br>balance |  |
|---|----------------------|------------|-----------|-------------------|--|
| Governmental activities:                    |                      |            |           |                   |  |
| Capital assets not being depreciated - land | \$ 335,970           | <u>\$</u>  | <u> </u>  | <u>\$ 335,970</u> |  |
| Capital assets being depreciated:           |                      |            |           |                   |  |
| Streets and sidewalks                       | 363,729              | 81,610     | -         | 445,339           |  |
| Land improvements                           | 859,093              | 6,089      | -         | 865,182           |  |
| Buildings and improvements                  | 747,745              | ·          | -         | 747,745           |  |
| Equipment and vehicles                      | <u>1,714,586</u>     | 54,307     |           | 1,768,893         |  |
| Subtotal                                    | 3,685,153            | 142,006    | <b>LL</b> | 3,827,159         |  |
| Less accumulated depreciation for:          |                      |            |           |                   |  |
| Streets and sidewalks                       | (32,614)             | (19,547)   | _         | (52,161)          |  |
| Land improvements                           | (463,654)            |            |           | (496,729)         |  |
| Buildings and improvements                  | (387,367)            | , , ,      | <u></u>   | (406,913)         |  |
| Equipment and vehicles                      | (1,350,126)          | (74,472)   |           | (1,424,598)       |  |
| • •   |                      |            | -         |                   |  |
| Subtotal                                    | (2,233,761)          | (146,640)  |           | _(2,380,401)      |  |
| Total capital assets being depreciated, net | 1,451,392            | (4,634)    |           | 1,446,758         |  |
| Governmental activities capital assets, net | \$ 1,787,362         | \$ (4,634) | \$ -      | \$ 1,782,728      |  |

# NOTE 6 - CAPITAL ASSETS (Continued):

|  | Beginning<br>balance                    | Increases                         | Decreases   | Ending<br>balance                       |
|--|---|-----------------------------------|-------------|---|
| Business-type activities:<br>Capital assets not being depreciated - land | \$ 48,196                               | \$                                | \$ -        | \$ 48,196                               |
| Capital assets being depreciated: Sewer system Water system Airport      | 8,967,605<br>4,385,665<br>142,896       | 40,207<br>62,183<br>23,258        | -<br>-      | 9,007,812<br>4,447,848<br>166,154       |
| Subtotal   | 13,496,166                              | 125,648                           |             | 13,621,814                              |
| Less accumulated depreciation for: Sewer system Water system Airport     | (4,966,587)<br>(1,691,299)<br>(111,173) | (201,561)<br>(113,277)<br>(7,338) | -<br>-<br>- | (5,168,148)<br>(1,804,576)<br>(118,511) |
| Subtotal   | (6,769,059)                             | (322,176)                         | -           | (7,091,235)                             |
| Total capital assets being depreciated, net                              | 6,727,107                               | (196,528)                         | -           | 6,530,579                               |
| Business-type activities, capital assets, net                            | \$6,775,303                             | \$ (196,528)                      | \$ -        | \$6,578,775                             |

# Depreciation expense was charged to the City's activities as follows:

| Governmental activities: General government Public safety Public works Culture and recreation Depreciation on internal service fund assets | \$        | 6,689<br>31,959<br>21,564<br>44,199<br>42,229 |
|--|-----------|---|
| Total governmental activities  | \$        | 146,640                                       |
| Business-type activities: Sewer Water Airport  | \$        | 201,561<br>113,277<br>7,338                   |
| Total business-type activities   | <u>\$</u> | 322,176                                       |

# NOTE 7 - PAYABLES:

At June 30, 2008, the payables of the City's funds are as follows:

| Fund   | _ <u>A</u> | Accounts Payroll        |           | <u>Interest</u>          |    | Totals      |           |                          |
|--|------------|-------------------------|-----------|--------------------------|----|-------------|-----------|--------------------------|
| Governmental funds:<br>General<br>Major Street<br>Nonmajor funds | \$         | 33,365<br>369<br>270    | \$        | 31,312<br>2,570<br>3,929 | \$ | -<br>-<br>- | \$        | 64,677<br>2,939<br>4,199 |
| Totals   | \$         | 34,004                  | \$        | 37,811                   | \$ |             | \$        | 71,815                   |
| Proprietary funds:<br>Sewer<br>Water<br>Nonmajor fund            | \$         | 43,160<br>14,276<br>324 | \$        | 21,695<br>15,520<br>640  | \$ | 6,000       | \$        | 64,855<br>35,796<br>964  |
| Totals   | <u>\$</u>  | 57,760                  | <u>\$</u> | 37,855                   | \$ | 6,000       | \$        | 101,615                  |
| Internal service - equipment                                     | <u>\$</u>  | 4,031                   | \$        | 7,573                    | \$ | -           | <u>\$</u> | 11,604                   |
| Component units:<br>Tax Increment Finance Authority              | <u>\$</u>  |                         | \$        | 1,750                    | \$ | -           | <u>\$</u> | 1,750                    |
| Brownfield Redevelopment Authority                               | \$         | 13,567                  | <u>\$</u> | 911                      | \$ | <u>-</u>    | \$        | 14,478                   |
| Downtown Development Authority                                   | <u>\$</u>  | 35                      | \$        | 786                      | \$ | _           | <u>\$</u> | 821                      |

# NOTE 8 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS:

At June 30, 2008, the composition of interfund balances follows:

| Fund                | Re | eceivable_ | <u>Fund</u> | <u>Payable</u> |         |
|---------------------|----|------------|-------------|----------------|---------|
| Capital Improvement | \$ | 204,515    | Sewer       |                | 204,515 |

The Capital Improvement Fund provided an interfund loan to the Sewer Fund to finance a portion of the cost of capital improvements in prior years. The loan is to be repaid over the next two years.

# NOTE 8 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (Continued):

A summary of interfund transfers for the year ended June 30, 2008, are as follows:

| Fund      | Tra | ansfer in | <u>Fund</u>                            | Transfer out |                                    |
|-----------|-----|-----------|--|--------------|------------------------------------|
| General   | \$  | 97,685    | Sewer<br>Water<br>Airport<br>Equipment | \$           | 57,000<br>33,600<br>1,365<br>5,720 |
|           |     |           |  |              | 97,685                             |
| General   |     | 15,000    | Fire Reserve                           |              | 15,000                             |
| Equipment |     | 27,000    | Solid Waste                            |              | 27,000                             |
| General   |     | 872       | Local Street                           |              | 872                                |
| Totals    | \$  | 140,557   | Totals                                 | \$           | 140,557                            |

The proprietary funds transferred \$97,685 to the General Fund as part of the City's payment in lieu of taxes program. The payments are classified as transfers as the transaction does not involve an exchange for services provided.

The Solid Waste Fund transferred \$27,000 to the Equipment Fund to finance a capital acquisition that would be used primarily for activities of the Solid Waste Fund.

The Fire Reserve Fund transferred \$15,000 to the General Fund to finance a portion of the costs of fire protection that are accounted for within the General Fund.

The Local Street Fund transferred \$872 to the General Fund to reimburse the General Fund for an overpayment in the prior year.

# NOTE 9 - NONCURRENT LIABILITIES:

At June 30, 2008, noncurrent liabilities are comprised of the following individual issues:

Governmental activities:

Accrued employee benefits

135,237

Business-type activities:

Bonds payable:

\$1,570,000 1999 Water Supply System revenue bonds - payable in annual installments ranging from \$65,000 to \$90,000, plus interest at 2.50%; final payment due October 2019

970,000

Noncurrent liability activity for the year ended June 30, 2008, was as follows:

|  | Beginning<br>balance | •         |           | Ending<br>balance | Amounts<br>due within<br>one year |  |
|--|----------------------|-----------|-----------|-------------------|-----------------------------------|--|
| Governmental activities:<br>Compensated absences | \$ 123,829           | \$ 86,313 | \$ 74,905 | \$ 135,237        | \$ -                              |  |
| Business-type activities: 1999 Revenue bonds     | \$ 1,040,000         | <u>\$</u> | \$ 70,000 | \$ 970,000        | \$ 70,000                         |  |

At June 30, 2008, debt service requirements, with the exception of compensated absences, are as follows:

|                     | Business-type activities |         |    |         |  |
|---------------------|--------------------------|---------|----|---------|--|
|                     | Principal                |         |    | nterest |  |
| Year ended June 30: |                          |         |    |         |  |
| 2009                | \$                       | 70,000  | \$ | 23,375  |  |
| 2010                |                          | 70,000  |    | 21,625  |  |
| 2011                |                          | 75,000  |    | 19,813  |  |
| 2012                |                          | 75,000  |    | 17,937  |  |
| 2013                |                          | 80,000  |    | 16,000  |  |
| 2014 - 2018         |                          | 420,000 |    | 49,375  |  |
| 2019 - 2020         |                          | 180,000 |    | 4,500   |  |
|                     |                          |         |    |         |  |
|                     | \$                       | 970,000 | \$ | 152,625 |  |

### NOTE 10 - RETIREMENT PLAN:

The City provides pension benefits for all of its full-time employees through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan, plus investment earnings. Employees are eligible to participate from the date of employment. The City contributes 10% of each qualified employee's base salary to the plan. The City's contributions are fully vested immediately. The City is not a trustee of the plan, nor is the City responsible for investment management of plan assets.

The City and employees made the required contributions of \$159,487 and \$148,094, respectively.

### NOTE 11 - CONSTRUCTION CODE ACT:

A summary of construction code enforcement transactions for the year ended June 30, 2008, is as follows:

| Revenues                             | <u>\$ 16,272</u> |
|--------------------------------------|------------------|
| Expenses:                            |                  |
| Direct                               | 15,360           |
| Indirect                             | 1,536            |
|                                      | 16,896           |
|                                      |                  |
| Deficiency of revenues over expenses | <u>\$ (624)</u>  |

# NOTE 12 - RISK MANAGEMENT:

The City is exposed to various risks of loss to general liability, property and casualty, workers' compensation, and employee health and medical claims. The risks of loss arising from general liability, building contents, workers' compensation, employee medical, and casualty are managed through purchased commercial insurance. For all risks of loss, there have been no significant reductions in insurance coverage from coverage provided in prior years. Also, in the past three years, settlements did not exceed insurance coverage.

# NOTE 13 - CONTINGENCY:

The Tax Increment Finance Authority, a component unit of the City, has adopted a tax increment financing plan (the plan) that allows the Authority (the Authority) to expend tax increment revenues for purposes of furthering the development program contemplated in the plan. At June 30, 2008, the Authority's fund balance was \$157,349. The Authority intends to use the available fund balance to complete the development program. However, any funds remaining after completion of the development program shall revert proportionately to the respective taxing entities, including the City, from which the tax increment revenues were derived.

# REQUIRED SUPPLEMENTARY INFORMATION

|                                      | Original<br>budget | Amended<br>budget | Actual            | Variance<br>favorable<br>(unfavorable) |
|--------------------------------------|--------------------|-------------------|-------------------|--|
| REVENUES                             |                    | <b>4.000.000</b>  | <b>A.</b> 400 500 | ф (0.000)                              |
| Property taxes                       | \$ 1,201,600       | \$ 1,202,600      | \$ 1,199,538      | \$ (3,062)                             |
| Licenses and permits                 | 53,000             | 53,000            | 53,890            | 890                                    |
| State grants                         | 425,000            | 425,000           | 411,990           | (13,010)                               |
| Intergovernmental                    | 36,000             | 36,000            | 55,398            | 19,398                                 |
| Fines and forfeitures                | 17,800             | 17,800            | 26,608            | 8,808                                  |
| Interest                             | 28,020             | 28,020            | 33,215            | 5,195                                  |
| Other                                | 2,692              | 43,361            | 22,790            | (20,571)                               |
| Total revenues                       | 1,764,112          | 1,805,781         | 1,803,429         | (2,352)                                |
| EXPENDITURES                         |                    |                   |                   |  |
| Legislative - City Council           | 9,152              | 9,152             | 9,150             | 2                                      |
| General government:                  |                    |                   |                   |  |
| Elections                            | 18,334             | 18,334            | 15,469            | 2,865                                  |
| Administration                       | 231,732            | 231,732           | 215,640           | 16,092                                 |
| Assessor                             | 24,485             | 24,485            | 24,805            | (320)                                  |
| Building and grounds                 | 108,132            | 124,337           | 114,899           | 9,438                                  |
| Community promotion                  | 3,850              | 3,850             | 1,118             | 2,732                                  |
| Total general government             | 386,533            | 402,738           | 371,931           | 30,807                                 |
| Public safety:                       |                    |                   |                   |  |
| Department of Public Safety:         |                    |                   |                   |  |
| Police protection                    | 962,101            | 979,365           | 959,478           | 19,887                                 |
| Fire protection                      | 145,284            | 145,284           | 114,797           | 30,487                                 |
| Total public safety                  | 1,107,385          | 1,124,649         | 1,074,275         | 50,374                                 |
| Public works:                        |                    |                   |                   |  |
| Department of Public Works           | 69,478             | 69,478            | 69,005            | 473                                    |
| Street lighting                      | 29,530             | 32,030            | 32,442            | (412)                                  |
| Total public works                   | 99,008             | 101,508           | 101,447           | 61                                     |
| Community and economic development - |                    |                   |                   |  |
| community development                | 74,944             | 74,944            | 75,411            | (467)                                  |

# City of Plainwell BUDGETARY COMPARISON SCHEDULE - General Fund (Continued)

|                                | Original<br>budget | Amended<br>budget | Actual     | Variance<br>favorable<br>(unfavorable) |
|--------------------------------|--------------------|-------------------|------------|--|
| EXPENDITURES (Continued)       |                    |                   |            |  |
| Recreation and culture:        |                    |                   |            |  |
| Parks                          | \$ 93,000          | \$ 101,500        | \$ 105,059 | \$ (3,559)                             |
| Flowers and beautification     | 24,511             | 26,056            | 23,603     | 2,453                                  |
| Special events                 | 15,293             | 15,293            | 16,129     | (836)                                  |
| Forestry                       | 3,010              | 3,010             | 1,653      | 1,357                                  |
| School recreation              | 5,520              | 5,520             | 5,520      |  |
|                                | 444.004            | 454.070           | 454 064    | (585)                                  |
| Total recreation and culture   | 141,334            | 151,379           | 151,964    | (585)                                  |
| Capital outlay                 | 47,500             | 49,000            | 33,942     | 15,058                                 |
| Total expenditures             | 1,865,856          | 1,913,370         | 1,818,120  | 95,250                                 |
| DEFICIENCY OF REVENUES         |                    |                   |            |  |
| OVER EXPENDITURES              | (101,744)          | (107,589)         | (14,691)   | 92,898                                 |
| OATH TWO THE                   |                    |                   |            |  |
| OTHER FINANCING SOURCES (USES) |                    |                   |            |  |
| Transfers in:                  |                    |                   |            |  |
| Sewer Fund                     | 57,000             | 57,000            | 57,000     | -                                      |
| Water Fund                     | 33,600             | 33,600            | 33,600     | ~                                      |
| Airport Fund                   | 1,365              | 1,365             | 1,365      | -                                      |
| Equipment Fund                 | 5,720              | 5,720             | 5,720      | -                                      |
| Fire Reserve Fund              | 15,000             | 15,000            | 15,000     | 070                                    |
| Local Street Fund              |                    |                   | <u>872</u> | 872                                    |
|                                |                    |                   |            |  |
| Total other financing          |                    |                   |            | 0.70                                   |
| sources                        | 112,685            | 112,685           | 113,557    | 872                                    |
| NET CHANGE IN FUND BALANCES    | 10,941             | 5,096             | 98,866     | 93,770                                 |
| FUND BALANCES - BEGINNING      | 307,136            | 307,136           | 307,136    |  |
| FUND BALANCES - ENDING         | \$ 318,077         | \$ 312,232        | \$ 406,002 | \$ 93,770                              |

# City of Plainwell BUDGETARY COMPARISON SCHEDULE - Major Street Fund

|                             | Original<br>budget |          | Amended<br>budget |                | Actual |                 | Variance<br>favorable<br>(unfavorable) |                  |
|-----------------------------|--------------------|----------|-------------------|----------------|--------|-----------------|--|------------------|
| REVENUES                    |                    |          | •                 | 400 750        | Φ.     | 404 400         | Φ                                      | (4 EC7)          |
| State grants                | \$                 | 192,750  | \$                | 192,750        | \$     | 191,183         | \$                                     | (1,567)<br>4,855 |
| Intergovernmental           |                    | 12,000   |                   | 12,000         |        | 16,855<br>5,042 |  | 4,655<br>(2,958) |
| Interest                    |                    | 8,000    |                   | 8,000<br>9,000 |        | 2,222           |  | (6,778)          |
| Other                       |                    |          |                   | 9,000          |        | <u> </u>        |  | (0,770)          |
| Total revenues              |                    | 212,750  |                   | 221,750        |        | 215,302         |  | (6,448)          |
| EXPENDITURES                |                    |          |                   |                |        |                 |  |                  |
| Public works:               |                    |          |                   |                |        |                 |  |                  |
| Preservation                |                    | 172,773  |                   | 219,734        |        | 220,757         |  | (1,023)          |
| Traffic services            |                    | 17,462   |                   | 24,218         |        | 17,055          |  | 7,163            |
| Winter maintenance          |                    | 44,846   |                   | 51,846         |        | 51,456          |  | 390              |
| Administration              | _                  | 10,108   | _                 | 10,108         |        | 10,545          |  | (437)            |
| Total expenditures          |                    | 245,189  |                   | 305,906        | •      | 299,813         |  | 6,093            |
| NET CHANGE IN FUND BALANCES |                    | (32,439) |                   | (84,156)       |        | (84,511)        |  | (355)            |
| FUND BALANCES - BEGINNING   |                    | 202,937  | _                 | 202,937        |        | 202,937         |  | -                |
| FUND BALANCES - ENDING      | <u>\$</u>          | 170,498  | \$_               | 118,781        | \$     | 118,426         | \$                                     | (355)            |

# City of Plainwell BUDGETARY COMPARISON SCHEDULE - Fire Reserve Fund

|                                      | Original<br>budget | Amended<br>budget | Actual              | Variance<br>favorable<br>(unfavorable) |  |
|--------------------------------------|--------------------|-------------------|---------------------|--|--|
| REVENUES                             |                    | 4 00 000          | Φ 00.057            | ф (4O)                                 |  |
| Property taxes                       | \$ 90,300          | \$ 90,300         | \$ 90,257<br>28,868 | \$ (43)<br>3,868                       |  |
| Interest                             | 25,000             | 25,000            | 20,000              | <u> </u>                               |  |
| Total revenues                       | 115,300            | 115,300           | 119,125             | 3,825                                  |  |
| EXPENDITURES                         |                    |                   |                     |  |  |
| General government                   | <u> </u>           | 150               | 150                 |  |  |
| EXCESS OF REVENUES OVER EXPENDITURES | 115,150            | 115,150           | 118,975             | 3,825                                  |  |
| OTHER FINANCING USES                 |                    |                   |                     |  |  |
| Transfer out - General Fund          | (15,000)           | (15,000)          | (15,000)            | _                                      |  |
| NET CHANGE IN FUND BALANCES          | 100,150            | 100,150           | 103,975             | 3,825                                  |  |
| FUND BALANCES - BEGINNING            | 589,079            | 589,079           | 589,079             |  |  |
| FUND BALANCES - ENDING               | \$ 689,229         | \$ 689,229        | \$ 693,054          | \$ 3,825                               |  |

# City of Plainwell BUDGETARY COMPARISON SCHEDULE - Capital Improvement Fund

|                             | Original Amended<br>budget budget |            | Actual          | Variance<br>favorable<br>(unfavorable) |  |
|-----------------------------|-----------------------------------|------------|-----------------|--|--|
| REVENUES                    |                                   |            | <b>A</b> 00.057 | Φ (40)                                 |  |
| Property taxes              | \$ 90,300                         | \$ 90,300  | \$ 90,257       | \$ (43)<br>6                           |  |
| Interest                    | 8,053                             | 13,153     | <u>13,159</u>   | <u> </u>                               |  |
| Total revenues              | 98,353                            | 103,453    | 103,416         | (37)                                   |  |
| EXPENDITURES                |                                   |            |                 |  |  |
| General government          | 150                               | 150        | 150             | -                                      |  |
| Public works                | 198,944                           | 209,144    | 209,144         |  |  |
| Total expenditures          | 199,094                           | 209,294    | 209,294         |  |  |
| NET CHANGE IN FUND BALANCES | (100,741)                         | (105,841)  | (105,878)       | (37)                                   |  |
| FUND BALANCES - BEGINNING   | 485,771                           | 485,771    | 485,771         |  |  |
| FUND BALANCES - ENDING      | \$ 385,030                        | \$ 379,930 | \$ 379,893      | \$ (37)                                |  |

# SUPPLEMENTARY INFORMATION

|  | Special rev          | Total<br>nonmajor |                              |  |
|--|----------------------|-------------------|------------------------------|--|
|  | Local<br>Street      | Solid<br>Waste    | governmental<br><u>funds</u> |  |
| ASSETS<br>Cash<br>Receivables                        | \$ 130,706<br>11,092 | \$ 63,921<br>46   | \$ 194,627<br>11,138         |  |
| Total assets   | \$ 141,798           | \$ 63,967         | \$ 205,765                   |  |
| LIABILITIES AND FUND BALANCES Liabilities - payables | \$ 1,963             | \$ 2,236          | \$ 4,199                     |  |
| Fund balances - unreserved, undesignated             | 139,835              | 61,731            | 201,566                      |  |
| Total liabilities and fund balances                  | \$ 141,798           | \$ 63,967         | \$ 205,765                   |  |

# City of Plainwell COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - nonmajor governmental funds

|  | <br>Special revo<br>Local<br>Street    | enu | e funds<br>Solid<br>Waste           | Total<br>nonmajor<br>governmental<br>funds |  |
|--|--|-----|-------------------------------------|--|--|
| REVENUES Property taxes State grant Intergovernmental Interest Other | \$<br>77,690<br>72,853<br>6,318<br>527 | \$  | 152,116<br>-<br>-<br>7,442<br>1,821 | \$   | 152,116<br>77,690<br>72,853<br>13,760<br>2,348 |
| Total revenues   | 157,388                                |     | 161,379                             |  | 318,767  |
| EXPENDITURES Public works Capital outlay  Total expenditures         | <br>204,488                            | _   | 159,529<br>27,926<br>187,455        |  | 364,017<br>27,926<br>391,943                   |
| DEFICIENCY OF REVENUES OVER EXPENDITURE                              | <br>(47,100)                           |     | (26,076)                            |  | (73,176)                                       |
| OTHER FINANCING USES Transfers out                                   | (872)                                  |     | (27,000)                            | <b></b>                                    | (27,872)                                       |
| NET CHANGE IN FUND BALANCES  | (47,972)                               |     | (53,076)                            |  | (101,048)                                      |
| FUND BALANCES - BEGINNING  | <br>187,807                            |     | 114,807                             |  | 302,614  |
| FUND BALANCES - ENDING   | \$<br>139,835                          | \$  | 61,731                              | \$   | 201,566  |



City of Plainwell
SCHEDULE OF BOND RETIREMENT AND ANNUAL INTEREST REQUIREMENTS \$1,570,000 1999 WATER SUPPLY SYSTEM BONDS

June 30, 2008

| Fiscal | Fiscal Interest requirements |          | ments | Maturity |          |          |          | Total        |           |
|--------|------------------------------|----------|-------|----------|----------|----------|----------|--------------|-----------|
| period | 00                           | ctober 1 |       | April 1  | date     | <u>P</u> | rincipal | requirements |           |
| 2009   | \$                           | 12,125   | \$    | 11,250   | 10/01/08 | \$       | 70,000   | \$           | 93,375    |
| 2010   | *                            | 11,250   | •     | 10,375   | 10/01/09 |          | 70,000   |              | 91,625    |
| 2011   |                              | 10,375   |       | 9,438    | 10/01/10 |          | 75,000   |              | 94,813    |
| 2012   |                              | 9,437    |       | 8,500    | 10/01/11 |          | 75,000   |              | 92,937    |
| 2013   |                              | 8,500    |       | 7,500    | 10/01/12 |          | 80,000   |              | 96,000    |
| 2014   |                              | 7,500    |       | 6,500    | 10/01/13 |          | 80,000   |              | 94,000    |
| 2015   |                              | 6,500    |       | 5,500    | 10/01/14 |          | 80,000   |              | 92,000    |
| 2016   |                              | 5,500    |       | 4,438    | 10/01/15 |          | 85,000   |              | 94,938    |
| 2017   |                              | 4,437    |       | 3,375    | 10/01/16 |          | 85,000   |              | 92,812    |
| 2018   |                              | 3,375    |       | 2,250    | 10/01/17 |          | 90,000   |              | 95,625    |
| 2019   |                              | 2,250    |       | 1,125    | 10/01/18 |          | 90,000   |              | 93,375    |
| 2020   |                              | 1,125    |       |          | 10/01/19 |          | 90,000   |              | 91,125    |
|        | \$                           | 82,374   | \$    | 70,251   |          | \$       | 970,000  | \$           | 1,122,625 |



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October 29, 2008

To the City Council City of Plainwell

We have audited the financial statements of the governmental activities, business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Plainwell for the year ended June 30, 2008, and have issued our report thereon dated October 29, 2008. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated July 9, 2008, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

# Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City of Plainwell are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2008. We noted no transactions entered into by the City of Plainwell during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was capital asset depreciation.

Management's estimate of the capital asset depreciation is based on the estimated useful lives of the City's capital assets. We evaluated the key factors and assumptions used to develop the capital asset depreciation in determining that it is reasonable in relation to the financial statements taken as a whole.

City Council Page 2 October 29, 2008

The disclosures in the financial statements are neutral, consistent, and clear.

## Audit Adjustments

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. Management has recorded all of our proposed audit adjustments.

# Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

### Management Representations

We have requested certain representations from management that are included in the management representation letter associated with the audits for the year ended June 30, 2008.

### Other Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of Plainwell's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

# Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

# Communication Regarding Internal Control

In planning and performing our audit of the financial statements of the City of Plainwell as of and for the year ended June 30, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered the City of Plainwell's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Our consideration of internal control included procedures to evaluate the design of controls relevant to an audit of financial statements and to determine whether they have been implemented, but it did not include procedures to test the operating effectiveness of controls and, accordingly, was not directed to discovering significant deficiencies in internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

City Council Page 3 October 29, 2008

Our consideration of internal control was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control that we consider to be a material weakness.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. We believe that the following control deficiency constitutes a material weakness.

The City has not implemented a system of controls to prepare financial statements in accordance with U.S. generally accepted accounting principles, including procedures to achieve the objectives of recording revenue and expense accruals, the capitalization and depreciation of capital assets, and the presentation of financial statement disclosures. This is a recurring comment. The City has determined that the additional benefits derived from implementing such a system would not outweigh the costs incurred to do so.

This communication is intended solely for the information and use of the City Council of the City of Plainwell and the State of Michigan Department of Treasury and is not intended to be and should not be used by anyone other than these specified parties.

Sigfried Crankell P.C.